



## Women in the 2022 PNG elections

By Orovu Sepoe, Lesley Clark and Teddy Winn  
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The results of the 2022 PNG elections confirm that women will once again sit in PNG's parliament, after a hiatus of five years. The 2022 elections were therefore [not exactly a repeat of the 2017 elections](#) for women candidates, but much more work is needed if significant numbers of women are to be elected.

The two new women MPs are Rufina Peter, who won the governorship of Central Province as an endorsed candidate of the People's National Congress, and Kessy Sawang, who won the Rai Coast Open seat as an endorsed candidate of the People First Party.

There were ten other women candidates who were placed within the top five for the [seats that they contested](#) (see the list at the end).

So, unfortunately for democracy, PNG's 11th parliament will again be an overwhelmingly male-dominated legislature.

However, a promising trend evident in the 2022 elections was a significant increase in the number of women candidates endorsed by political parties. Data provided by the Integrity of Political Parties and Candidates Commission indicated that, of the 159 women candidates nominated in 2022, 64 (40.3%) were endorsed by political parties. In 2017 there were 167 women candidates, but only 38 (22.8%) were endorsed by political parties.

This is an almost doubling of the proportion of women candidates with party endorsement for the 2022 national elections, despite a slight decline in the number of women candidates. Most parties endorsed between one and four women candidates, but the National Alliance endorsed five, PANGU endorsed seven, and the new People's Resource Awareness party endorsed a total of nine, a record number for PNG.

But, while the results for women candidates were not an exact repeat of the 2017 elections, the barriers and challenges that women experienced most definitely were.

PNG media reported many problems with the conduct of the 2022 elections by the Electoral Commission. Several of the [PNG Post-Courier editorials](#) have been very critical, claiming that the elections may be the [worst since independence](#). PNG election analyst [Terence Wood concluded](#) that whether or not it was as bad as 2017, the 2022 elections “have still been much worse than the people of PNG deserve”.

Many thousands of voters could not vote because their names were not on the electoral roll, which had not been updated since 2017. There was also inadequate security at polling and counting centres, and poor logistics and handling of election materials. As a result, the elections were marred by allegations of fraud, corruption and foul play, which were the catalyst for violence and chaos in parts of the country, including in the capital Port Moresby. The post-election reports from international and domestic election observer teams will document in detail the poor conduct of the 2022 elections.

Violence, bribery, vote rigging, stolen ballot papers, and manipulation of counting at counting centres all disadvantage women. [Female candidates publicly condemned](#) the undemocratic nature and practices during polling and counting in Enga and Jiwaka provinces. They were joined by former member for Eastern Highlands Province Julie Soso, NGOs, and more than 100 women leaders who protested about the way in which their right to vote had been taken away by corruption, violence and intimidation by male candidates and their supporters. Some women candidates in Port Moresby used their [social media platforms](#) to call corrupt electoral officials, candidates and their supporters to account.

The dangerous and unfair electoral environment in certain areas may have also led some capable women to decide not to contest the elections. In the past three elections there was a [steady rise in the number of women candidates](#), but not so in 2022. At the 2022 elections, the number of women candidates decreased by 5% from 167 in 2017 to 159 in 2022.

In light of the results of the 2022 elections, the PNG government should reconsider the role that temporary special measures (TSMs) could play in increasing the number of women elected to parliament. However, attaining political will at the highest level will be a formidable challenge.

The Special Parliamentary Committee on Gender-Based Violence (SPC-GBV) tabled the second and final [Report of the Committee](#) on 21 April 2022, which included recommendations for immediate action by the next government in respect of TSMs and other measures to support the political empowerment of women. They included support for the 2011 proposal to reserve 22 seats for women, and a party candidate quota, as specified in the amended Organic Law on the Integrity of Political Parties and Candidates (OLIPPAC).

The Prime Minister [James Marape has already rejected](#) outright the need for reserved seats for women. Making reference to Rufina Peter's election to Governor of Central Province, he claimed that "any women can win any election, they do not need special seats in Parliament". He maintained that women can win on their merits, but acknowledged the flaws with the electoral process in 2022 that made it much more difficult for women to get elected, and promised to improve the electoral process to make elections free and fair.

However, Marape has yet to comment on the amended OLIPPAC, which was approved by the National Executive Council and tabled in parliament on 3 January 2020. This legislation includes section 56(4) which states that: "A registered political party shall, from the total number of candidates nominated by the party in a general election, ensure that twenty percent of these candidates are women candidates."

While 64 women candidates were endorsed by political parties in 2022, many more such candidates are needed. Political party [quotas for women candidates](#) are used successfully by many countries around the world and could, if implemented, significantly increase the number of women candidates in PNG. This form of TSM still allows voters to decide which candidate, based on their merits, they want to represent them.

Political party quotas would therefore be a positive step, but will not be enough. What is also needed is a holistic reform of the electoral process to make it more accommodating of women as both candidates and voters.

The ten women who finished between second and fifth were:

Jean Eparo Parkop - an Independent candidate who contested for the second time for Northern (Oro) Regional and came in second place.

Delilah Gore - a People's National Congress party candidate who contested for the third time for Sohe Open and came in third place.

Jennifer Baing - a People's Movement for Change party candidate who contested for Morobe Regional and came in third place.

Diane Unagi-Koiam - a United Labour Party candidate who contested for Moresby Northeast Open and came in third place.

Lynn Ozanne Ronnie - an Independent candidate who contested for Manus Open and came in third place.

Michelle Hau'Ofa - a People's Party candidate who contested for Moresby South Open and came in fourth place.

Vikki Mossine - a Future of PNG Party candidate who contested for Rigo Open and came in fourth place.

Joyce Grant - a National Alliance Party candidate who contested for Kiriwina-Goodenough Open and came in fifth place.

Jennifer Rudd - a PANGU party candidate who contested for Milne Bay Regional and came in fifth place.

Rubie Wanaru Kerepa - an Independent candidate who contested for Kavieng Open and came in fifth place.

All were first-time candidates except for the first two, and eight of the ten candidates were endorsed by political parties.

## About the author/s

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Orovu Sepoe is a gender equity and social inclusion specialist. Currently working as a consultant, she was formerly a senior lecturer at the University of Papua New Guinea.

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Dr Lesley Clark served for five terms in the Queensland Parliament in Australia. Since 2006 she has consulted on projects in the Asia Pacific region to increase the political participation of women. She has participated in several election observation missions, including the last three in Papua New Guinea.

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